## FALL 2015 QUÉBEC FISCAL AND ECONOMIC UPDATE

## **TD Economics**



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## BALANCED BUDGET IN CLEAR SIGHT

- The Québec government released its 2015 Fall Fiscal Update. The Update showed that Quebec's deficit last fiscal year (\$1.1 billion or 0.3% of GDP) was roughly half of what the government had expected in its 2015 spring budget. For the current year, the government indicated that it is still on track to record a balanced budget.
- Quebec's borrowing requirements have eased and net debt is expected to ease to 49.7% of GDP this fiscal year, after peaking at 50.1% in FY 2014-15.
- Québec effectively registered a modest operating surplus in FY2014-15. However, a \$1.2 billion investment in the Generations Fund nudged the province into deficit territory.
- A \$1.25 billion reduction in program spending and other consolidated expenses helped bring last year's deficit down faster than previously anticipated.
- The government's improved starting point will help to counterbalance the negative fiscal impact of a downgrade to the province's near-term economic outlook. The government lowered its economic expectations modestly for the next few years. Real GDP is now expected to grow by 1.5% in 2015 and 1.7% in 2016, compared to an average annual pace of 2.0% expected in the March Budget. Nominal GDP is now forecast to grow by 2.4% in 2015-16, versus the 3.8% expected in March. Expected revenue gains were lowered modestly in tandem.
- The Province found itself with some wiggle room to raise outlays relative to the budget plan. In particular, an additional \$20 million will be allocated to education in FY2015-16 and \$80 million in FY2017-16. Expenses are on track to rise by 2.7% in FY2015-16, compared to the 1.5% included in the March Budget plan.
- Beyond the near term, the outlook for expenses, revenues and economic growth remain largely unchanged.

## **Implications**

- Supported in part by its better-than-expected near-term financial performance, the government appears well positioned to continue to push ahead its busy agenda. This includes providing \$140 million in tax relief to small business owners by FY2015-16 and reducing the tax burden of Quebecers by \$2 billion (with the health contribution expected to be eliminated for all households by 2019). Above all, some \$88.4 billion is planned for infrastructure investment between 2016 and 2026 and \$3.4 billion dollars over the next five years.
- The Québec government is also on track to invest an average of \$2.5 billion per year into the Generations Fund between FY 2015-16 and FY 2019-20 and bring down its debt burden. Net debt is expected to gradually trend lower relative to the size of the economy, reaching just 42.9% of GDP by the end of FY2019-20.



| TABLE 1: QUÉBEC GOVERNMENT FISCAL POSITION [C\$ millions unless otherwise noted] |             |         |         |         |         |         |
|--|-------------|---------|---------|---------|---------|---------|
| Fiscal Year  | 2015 Budget |         |         |         |         |         |
|  | 14-15       | 15-16   | 16-17   | 17-18   | 18-19   | 19-20   |
| REVENUES   | 95,937      | 99,864  | 103,119 | 105,613 | 107,982 | 110,906 |
| % change   | 2.9         | 4.1     | 3.3     | 2.4     | 2.2     | 2.7     |
| Own-source   | 77,398      | 80,513  | 82,989  | 85,001  | 87,130  | 89,482  |
| % change   |             | 4.0     | 3.1     | 2.4     | 2.5     | 2.7     |
| Federal transfers  | 18,539      | 19,351  | 20,130  | 20,612  | 20,852  | 21,424  |
| % change   |             | 4.4     | 4.0     | 2.4     | 1.2     | 2.3     |
| EXPENDITURES   | 95,801      | 98,368  | 100,561 | 102,552 | 104,557 | 107,120 |
| % change   | 0.9         | 2.7     | 2.2     | 2.0     | 2.0     | 2.3     |
| Program expenditures   | 85,531      | 88,091  | 89,860  | 91,738  | 93,514  | 95,788  |
| % change   |             | 3.0     | 2.0     | 2.1     | 1.9     | 2.4     |
| % of GDP   | 23.1        | 23.2    | 23.0    | 22.7    | 22.4    | 22.2    |
| Debt charges   | 10,270      | 10,277  | 10,701  | 10,814  | 11,043  | 11,332  |
| % change   |             | 0.1     | 4.1     | 1.1     | 2.1     | 2.6     |
| Contingency Reserve  | -           | -       | -400    | -400    | -400    | -400    |
| SURPLUS (DEFICIT)  | 136         | 1,496   | 2,158   | 2,661   | 3,025   | 3,386   |
| % of GDP   | 0.0         | 0.4     | 0.6     | 0.7     | 0.7     | 3.0     |
| Generations Fund deposits  | 1,279       | 1,496   | 2,158   | 2,661   | 3,025   | 3,386   |
| BUDGETARY BALANCE*   | -1,143      | 0       | 0       | 0       | 0       | (       |
| % of GDP   | -0.3        | 0.0     | 0.0     | 0.0     | 0.0     | 0.0     |
| NET DEBT   | 185,580     | 188,150 | 189,276 | 188,549 | 187,320 | 185,329 |
| % of GDP   | 50.1        | 49.7    | 48.4    | 46.6    | 44.8    | 42.9    |
| GROSS DEBT   | 203,957     | 208,498 | 213,603 | 215,885 | 217,741 | 218,322 |
| % of GDP   | 55.1        | 55.0    | 54.6    | 53.3    | 52.1    | 50.5    |
| ACCUMULATED DEFICITS   | 121,161     | 119,665 | 117,507 | 114,846 | 111,821 | 108,435 |
| % of GDP   | 32.7        | 31.6    | 30.0    | 28.4    | 26.7    | 25.1    |

\* Budgetary balance within the meaning of the *Balanced Budget Act* after contributions towards the Generations Fund. Sources: Québec Fall Fiscal and Economic Update 2015.

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